

## UTILITIES AND COMMUNITY FACILITIES

Section 66.1001 (2)(d) of the Wisconsin Statutes requires the Utilities and Community Facilities Element to provide a compilation of goals, objectives, policies, maps, and programs that guide the future development of various utilities and community facilities.

Furthermore, Section 16.965 of the Wisconsin Statutes sets forth goals related to the Utilities and Community Facilities Element that may be addressed as part of the planning process. They are:

- Promotion of the redevelopment of lands with existing infrastructure and public services and the maintenance and rehabilitation of existing residential, commercial and industrial structures.
- Providing adequate infrastructure and public services and an adequate supply of developable land to meet existing and future market demand for residential, commercial and industrial uses.

The intent of this chapter is to address these issues and requirements set forth by the Wisconsin Statutes.

### **PARKS**

The Town of Grafton has approximately 211.2 acres of existing public park, recreation, and open space land and facilities. This represents about 2% of the Town's total land mass. There is approximately 973.4 acres of existing privately owned park, recreation and open space in the Town or 8% of the total land mass.

Of the publicly owned open space, 211 acres are public conservancy park, managed by Ozaukee County, US Fish and Wildlife, and Wisconsin Department of Natural Resources. The Town currently does not have any public "close to home" recreation space, such as neighborhood parks.

### Comprehensive Outdoor Recreation Plan

The Town's park and open space plan, completed in 2007, provides an inventory of current parks and green space, outlines the natural resources available for parks and green space, offers a needs analysis, and provides action plan recommendations for the Town. In addition to preserving the existing open space and public conservancy parks, the plan identifies the following recreational needs:

- Linear parks to connect private and public open spaces
- Neighborhood parks, which provide access to both active and passive recreational activities.
- Community parks, which are suited for intense active recreational uses (i.e. athletic complexes), as well as passive recreation with natural features.

The Town recommends that the following park and recreation projects be developed to better serve the Town residents

- Canoe launches to provide greater non-motorized boating access to the Milwaukee River
- A multi-use trail system, which offers pedestrian, equestrian, and cross-country skier access (15.3 miles)
- A paved pedestrian/bicycle trail system (10.4 miles)
- A 5 to 10 acre, passive neighborhood park to serve the southern portion of the Town.
- A community park to serve all portions of the Town, including more active recreational uses.

Additional information relating to implementation and a capital improvement schedule can be found in the Town of Grafton Comprehensive Outdoor Recreation Plan.



FIGURE 1: A trail system in the Lion's Den Gorge Nature Preserve.



FIGURE 2: A view of a Lake Michigan from the Town of Grafton shoreline.

## SANITARY SEWER SERVICE

SEWRPC is the designated water quality management agency for southeastern Wisconsin.

The Town of Grafton does not provide sanitary sewer service to its residents, as most land in the Town operates with mound systems. The Village of Grafton has a sanitary sewer service area that covers the entire Village and portions of the Town (Figure 3). A study is recommended to evaluate the cost efficiency for Town residents within the service area to utilize the Village's sanitary sewer system.

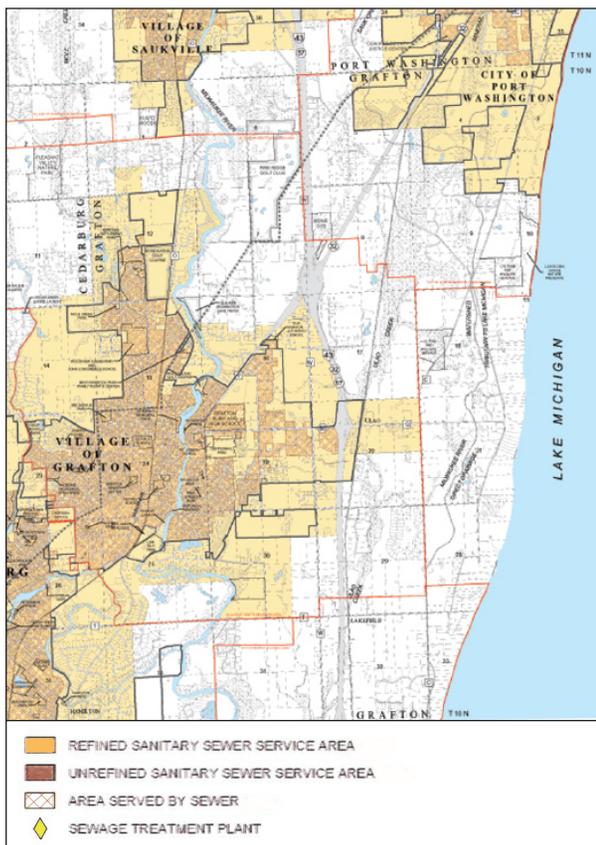


FIGURE 3: Sanitary Sewer Service Areas and Areas Served by Sewer in Ozaukee County.

Source: Multi-Jurisdictional Comprehensive Plan for Ozaukee County: 2035; SEWRPC

## PRIVATE ON-SITE WASTEWATER TREATMENT

Properties not served by sanitary sewer are served through private on-site wastewater treatment systems (POWTS), regulated by Ozaukee County. Several of the properties in the Town of Grafton use these systems.

POWTS include conventional systems, in-ground pressure systems, mound systems, at-grade systems, holding tank systems, and other experimental systems. When a public sanitary sewer system becomes available, the law states that the POWTS for a property must be disconnected within 12 months of availability. However, the Village of Grafton does not currently require disconnection. Therefore, Town residents along a Village sewer line remain on their POWTS until annexation.

## STORMWATER MANAGEMENT

The Town of Grafton is an NR216 community. NR216 is a state mandated program that requires the Town of Grafton to regulate erosion control and stormwater runoff in the Town. The Town currently has a set of regulations to help enforce NR216. Additional information about NR216 and its requirements can be found at the DNR's website ([www.dnr.state.wi.us](http://www.dnr.state.wi.us)).

Portions of Ozaukee County are currently under US EPA Phase I regulations for stormwater management and construction site erosion control. The Town of Grafton is not under this designation; however, Ozaukee County will soon be preparing an ordinance to cover all parts of the County not already under the regulations.

The 2035 Multi-Jurisdictional Comprehensive Plan for Ozaukee County recommends that street improvements in areas with urban density development should employ curb and gutter and storm sewer facilities to carry runoff. Roadside ditches and swales, culverts, and overland flow paths are appropriate in lower-density residential development. High to medium density developments may also need stormwater

storage and infiltration facilities (i.e. dry ponds, wet ponds, infiltration basins). Due to the rural character of the Town, roadside swales and culverts handle the majority of runoff.

## WATER SUPPLY

Approximately nine percent of Ozaukee County is not served by public or private water supply systems. Most of the Town falls under this category, and thus use private wells to obtain a water supply.

## SOLID WASTE DISPOSAL

The Town of Grafton receives weekly garbage collection service from Veolia Environmental Services. Town residents may also purchase carts from Veolia. Solid waste from the Town is deposited at a Veolia Environmental Services transfer station and sent to the Glacier Ridge Landfill in Horicon (Dodge County). As of this writing, the Town supports the continuation of this arrangement.

Additional solid waste programs available in Ozaukee County include household hazardous waste (HHW) and tire collection. Information on HHW is available by contacting Veolia, and tire collection information is available through Ozaukee County. Residents may also schedule special pick-up for large items with Veolia for an additional fee.

The Town of Grafton houses a 280-acre fly ash landfill, located near I-43 and STH 32. According to the Multi-Jurisdictional Comprehensive Plan for Ozaukee County: 2035, detailed information about this former landfill was not readily available. However, this site is included in the WE Energies Fly Ash Reclamation Project. Beginning in 2001, fly ash was mined and transported to the Pleasant Prairie Power Plant in Kenosha County for reburning.

## RECYCLING FACILITIES

As with garbage, the Town's recyclables are collected weekly by Veolia Environmental Services and the Town continues to support this program.

## COMMUNICATIONS FACILITIES

Town of Grafton residents have access to several newspapers that cover information in the region. These include the Milwaukee Journal Sentinel, the Ozaukee County Guide, the Ozaukee County News Graphic, and the Ozaukee Press. Locally, residents receive the Town of Grafton Times (town newsletter).

Telecommunication services include the following categories: 1) Voice Transmission Services, 2) Data Transmission Services, and 3) Multimedia Services. In the Town of Grafton, the majority of these services are provided by AT&T, Nextel, Sprint, T-Mobile, U.S. Cellular, Verizon, and Time-Warner Cable.

## PRIVATE UTILITIES

### Electric Power Service

WE Energies serves the majority of the Town of Grafton with electric power service. The extent of the power service does not constrain the location or intensity of urban development in the Town.

### Natural Gas Service

The Town also receives service from WE Energies for natural gas. A major natural gas pipeline runs east-west near the northern boundary of the Town.

### Power Plants and Transmission Lines

The nearest electric power generation facility to the Town is for WE Energies, and is located in the City of Port Washington.



FIGURE 4: Columbia St. Mary's Hospital Ozaukee Campus.  
Source: Mortenson.

## CEMETERIES

One cemetery is located within the Town of Grafton and one larger cemetery borders the southwestern portion of the Town. The Ozaukee Congregational Church Cemetery is located in the southern portion of the Town, and includes approximately 1.5 acres of land. The Immanuel Cemetery (11.9 acres) is on the southwestern border of the Town, located in the City of Cedarburg. The Town does not see the need to dedicate additional space to cemeteries at the time of this writing.

## HEALTH CARE FACILITIES

The nearest hospital to the Town that offers a full range of medical services is Columbia-St. Mary's Hospital (Ozaukee Campus) in the City of Mequon (Figure 4). Currently, this hospital is the only location in Ozaukee County offering full medical services. However, a second regional health care facility is planned for the Village of Grafton.

The closest special medical centers to the Town of Grafton include:

- Advanced Healthcare - Cedar Creek Clinic (Village of Grafton)
- Homestead Family Health Center (City of Cedarburg)

- Cedar Mills Medical Group (City of Cedarburg)
- Aurora Health Care Clinic (City of Port Washington)
- Advanced Healthcare - Port Washington Clinic (City of Port Washington)

As of this writing, the Town does not require any additional health care facilities.

## CHILD CARE FACILITIES

The Bureau of Regulation and Licensing (BRL) categorizes child care facilities into two types: family and group. Family child care centers provide care for four to eight children, while group child care centers care for nine or more.

As of 2005, the following licensed child care facilities were located in the Town of Grafton:

CHILD CARE CENTER	TYPE
• Enchanted Forest Day Care	Family
• Evergreen Child Care LLC	Family
• It's a Small World Family Day Care	Family
• Ozaukee Day Care & Learning Center	Group
• Little Red School House CCC	Group

Town residents also had access to the 4 licensed group and 2 licensed family child care centers in the Village of Grafton. As of this writing, the Town does not require any additional child care facilities.

## NURSING HOMES

As of 2005, five nursing homes were located within Ozaukee County:

- Cedar Springs Health and Rehabilitation Center (City of Cedarburg)
- Heritage Nursing and Rehabilitation Center (City of Port Washington)
- Highlands at Newcastle Place (City of Mequon)
- Lasata Care Center (City of Cedarburg)
- Sarah Chudnow Campus (City of Mequon)



FIGURE 5: Ozaukee County Justice Center.  
Source: Ozaukee County.

Lasata Heights, Newcastle Place, and the Sarah Chudnow Campus offer a variety of retirement community services ranging from independent living (with additional personal care services) to assisted living and nursing home facilities.

Demand for these services may increase for Town residents over the coming years as the population ages. Based on the 2000 Census, approximately 23.5% of the Town’s population is age 55 or older (refer to the section on demographic data), while 36.9% of the population fall between the ages of 35 and 54.

**POLICE**

The Ozaukee County Sheriff’s Department is responsible for overseeing the Town of Grafton. The Sheriff’s Department is located in the Ozaukee County Justice Center in the City of Port Washington (Figure 5). As of 2005, the Sheriff’s Department employed 34 full time officers, not including staff for jail operations, communications, or support services divisions. The Town shares the Sheriff’s Department with the Village of Belgium and the Towns of Belgium, Fredonia, Cedarburg, Port Washington, and Saukville. As of this

writing, the Town supports the continuation of this arrangement.

**SHARED SERVICES**

Several services are shared between the Town and the Village of Grafton, including: the U.S.S. Liberty Memorial Public Library, Grafton Fire Station and Fire Station Annex, and the Communication Center.

**FIRE AND RESCUE**

Grafton Fire Department

The Town and Village of Grafton are provided with fire services from a volunteer fire department. As of 2005, the department had 88 volunteers on its roster. Emergency medical services are provided to both communities by Grafton Rescue.

Dispatch Centers

Five dispatch centers exist in Ozaukee County, all of which take emergency calls 24 hours a day. The centers are operated by the Ozaukee County Sheriff’s Department and the Mequon, Cedarburg, Grafton, and Port Washington Police Departments. Two additional dispatch centers, operated by the Saukville and Thiensville Police Departments, operate from 7am to 10pm.

**LIBRARIES**

The Town jointly funds its library services with the Village of Grafton. The U.S.S. Liberty Memorial Public Library is located on 11th Avenue in the Village of Grafton.

**SCHOOLS**

Grafton School District

The majority of children in the Town of Grafton attend classes in the Grafton School District, which houses approximately 2,100 students in three elementary schools (K-5), one middle school (6-8) and one high school (9-12):

- Grafton High School
- John Long Middle School
- Grafton Elementary
- Kennedy Elementary
- Woodview Elementary

The school district encompasses 26 square miles and draws students from the Village and Town of Grafton, the Town of Cedarburg, and a small portion from the Village of Saukville.

Some of the Town’s students also attend school within the Cedarburg District. The Cedarburg High School is accredited by the North Central Accrediting Association, and is a member of the Wisconsin Interscholastic Athletic Association and the North Shore Conference. There are 160 teachers and professional staff. The high school offers 22 varsity athletic programs and 12 extracurricular organizations. In 2005, 2006, and 2007, Newsweek Magazine ranked Grafton High School in the top 10 for Wisconsin high schools.

The Town has a history of a positive working relationship with both school districts and intends to continue working with them as new facilities are proposed.

Private Schools

The following private schools were listed in the 2035 Ozaukee County Comprehensive Plan as being located in the Village and Town of Grafton: Our Savior Lutheran, St. Paul Lutheran, and St. Joseph Catholic.

Ozaukee Homeschoolers Network

A number of students at all levels are homeschooled in Ozaukee County. The Ozaukee Homeschoolers Network provides learning resources, legal information, and general support for parents and children involved in home schooling. The Oscar Grady library in Saukville also offers materials for home schooled children.

Post-Secondary Educational Facilities

The University of Wisconsin-Milwaukee (UWM) maintains a field station with research facilities in

the Town of Saukville at the Cedarburg Bog Natural Area. In addition, the City of Mequon is home to the Milwaukee Area Technical College (MATC) Mequon campus, Concordia University, and Wisconsin Lutheran Seminary.

## OTHER GOVERNMENT FACILITIES

### Town Hall

The Town Hall is located on 11th Avenue in the Village of Grafton. Currently, the Town leases its Town Hall facility from the Village.

### Post Office

The closest post office is located in the Village of Grafton on Highland Drive.

## UTILITIES AND COMMUNITY FACILITIES GOALS, OBJECTIVES, AND POLICIES

### Goal

Provide efficient and effective governmental services and facilities for Town residents.

### Objective

Require all development (both new and existing) to pay the appropriate percentage (per Town ordinances) for services and/or facilities that support or serve such development.

### Policies

Review all development proposals for efficiency in delivery of public services (e.g. snow removal, refuse collection, utility extensions, etc.).

Continue to work with the Village of Grafton regarding shared services and facilities.

### Goal

Assure adequate facilities are provided for active and passive recreation pursuits.

### Objective

Provide recreational facilities that are in demand by Town residents, and preserve open spaces for public enjoyment and benefit.

### Policies

Follow recommendations made in the Town's Comprehensive Outdoor Recreation Plan, including the need for active recreational space in the Town.

Ensure that all parks in the Town are interconnected by a system of trails and pathways for bicycle, pedestrian, and/or equestrian traffic.

### Goal

Provide adequate public services, utilities, and facilities that are cost effective to Town residents.

### Objective

Ensure adequate utility corridors for water and stormwater management, collector streets, telecommunication systems, electric, and natural gas distribution, and ensure that appropriate sites for future recreational and educational facilities are properly planned and designated.

### Policies

Require that all new and replacement electric and telecommunications distribution and service lines be located underground.

Require the development of residential, commercial, and industrial uses at densities that are cost effective to serve (e.g. snow removal, refuse collection, utility extensions, etc.).

Explore grants and funding opportunities available for utilities and community facilities that work collaboratively with Town impact fees.

### Goal

Promote better management of stormwater within Town boundaries.

### Objective

Further investigate sustainable stormwater management practices in addition to conventional stormwater management systems.

### Policies

Promote the use of rain barrels, rain gardens, porous pavement, and green roof systems in all new developments and redevelopment efforts in the Town.

Continue to investigate the need for proper sump pump discharge.